## For Council: 27 January 2020 APPENDIX 7



# LICHFIELD CITY COUNCIL DRAFT BUDGET 2020/21

The budget report is based on the Council Tax increasing by £4.41 to £67.41 (for an average Band D property).

## The report shows:

- Actual net expenditure 2018/19 (last year)
- Original budget for 2019/20 (current year)
- Year end estimate for 2019/20
- Draft budget estimates 2020/21
- Balances and reserves for 2018/19, 2019/20 and 2020/21
- The Council Tax analysis for the three years

Following the report there is a detailed draft budget analysis to provide further background to members on the headline figures supplied in the report.

The City Council will be maintaining services at their current levels in 2020/21 and carrying out further essential maintenance work on its public buildings, structures and assets.

The Council's property portfolio includes Donegal House, The Guildhall, Samuel Johnson Birthplace Museum, Boley Hall, Curborough Community Centre, Darwin Hall, Borrowcop Gazebo, Cruck House, Market Square, Clock Tower, statues and War Memorial (many of which are listed buildings where repair costs are higher). The total insured value of these buildings is over £13 million. It is important therefore that the Council maintains a healthy capital reserve. At **Enclosure 1** there is an analysis of funding requirements likely to be drawn from the City Council's capital reserve in the financial years 2021/22 – 2031/32.

The draft budget includes an assumed inflationary figure of 3% for both income and expenditure with the exception of the Markets where no rent increase is proposed.

The salary settlement for 2020/21 is awaited, an average figure of 4% (mirroring the impact of the tiered nature of the previous settlement) has been incorporated into the figures below.

- Note 1: Increase due to required work at St Michael's Churchyard, see Appendix 8
- Note 2: Increased budget due to closure of main hall during refurbishment and resulting loss of income
- Note 3: Impact of continued decline in Market income and new arrangements for the Farmers' Market
- Note 4: Impact of increased Sheriff's Ride costs
- Note 5: HLF Match funding of £7,500, see Appendix 8
- Note 6: An assumed reduction in income from SCC for verge cutting based on initial discussions
- Note 7: To be funded from the capital reserve, see Appendix 8 and Enclosure 1
- **Note 8**: Previous repairs/renewals revenue reserve now transferred to general revenue reserve. Repairs/Renewals reserve held as capital for 2020/21 onwards. See **Enclosure 1**.

RECOMMENDED: That the Council approve the Budget Estimates and Report for the 2020/21 financial year totalling £964,571; and that the precept for 2020/21 be set at £817,890.

Net Expenditure SERVICE AREAS	ACTUAL 2018/19 £	BUDGET 2019/20 £	ESTIMATE 2019/20 YEAR END £	BUDGET 2020/21 £	Note
Parks and Footpaths	224,842	231,998	232,328	247,126	1
Guildhall	81,908	73,505	89,089	99,939	2
Community Centres	10,033	15,130	15,305	16,573	
Markets	-18,723	-30,175	-10,124	-9,023	3
Civic	82,782	86,022	95,438	98,494	4
Grant Aid/Partnerships	44,461	51,366	48,980	52,376	
Arts/Tourism/Twinning	64,775	65,790	66,474	68,936	
Johnson Birthplace Museum	87,090	98,349	96,626	108,324	5
Democratic Services	110,820	152,326	150,341	125,235	
Investment Interest	-2,300	-4,890	-10,220	-22,940	
Loan Charges	0	0	0	0	
Agency	-18,350	-18,174	-18,092	-13,409	6
Repairs and Renewals	96,605	90,933	95,395	192,940	7
Total Service Cost	763,943	812,180	851,040	964,571	
Capital Contribution	-50,000	0	-2,012,975	o	
Community Infrastructure Levy (CIL)	-15,554	0	-4,600	-16,854	
SUB TOTALS	698,389	812,180	-1,166,035	947,717	
PRECEPT	717,905	757,180	757,180	817,890	
To/(From) Balances	19,516	(55,000)	1,923,215	(129,827)	

Balances and Reserves	ACTUAL 2018/19 £	BUDGET 2019/20 £	ESTIMATE 2019/20 YEAR END £	BUDGET 2020/21 £	
Opening Balance (1 April)	692,542	708,879	712,058	2,635,273	
To/(From) balances	19,516	(55,000)	1,923,215	(129,827)	
Closing Balance	712,058	653,879	2,635,273	2,505,446	
Closing balance held as:					
Repairs/Renewals	353,000	353,000	1,917,580	1,724,640	8
Rent Deposit Deed Reserve	1,100	450	450	0	
Parish Election Reserve	40,000	0	0	20,000	
CIL Reserve	15,554	14,037	20,154	37,008	
General Revenue Reserves	302,404	286,392	697,088	723,798	
TOTALS	£712,058	£653,879	£2,635,273	£2,505,446	

Council Tax Analysis	ACTUAL 2018/19	BUDGET 2019/20	ACTUAL 2019/20	BUDGET 2020/21	
Precept	£717,905	£757,180	£757,180	817,890	
Apportioned Tax Base	£11,886.20	£12,017.80	£12,017.80	£12,133	
RESULTANT BAND D TAX	£60.50	£63.00	£63.00	£67.41	

## **DRAFT BUDGET 2020/21 ANALYSIS**

Net Expenditure	ACTUAL 2018/19	BUDGET 2019/20	ESTIMATE 2019/20 YEAR END	BUDGET 2020/21
SERVICE AREAS	£	£	£	£
Parks and Footpaths				
Employee costs	29,339	30,047	30,344	31,364
Central administration	20,966	22,771	23,604	25,142
Contract repair/maintenance	123,985	127,820	126,826	130,880
Other repair/maintenance	48,274	43,650	45,644	51,790
Energy	9,137	9,910	9,110	9,350
Contributions	-4,820	0	-1,000	0
Miscellaneous income	-553	-550	-550	0
Burial fees income	-586	-750	-750	-500
Allotment rents	-900	-900	-900	-900
Total	224,842	231,998	232,328	247,126
Guildhall				
Employee costs	72,266	74,009	74,739	77,254
Central administration	20,243	21,986	22,790	24,275
Repair/maintenance	17,412	13,140	23,140	17,680
Energy	10,996	9,570	9,570	9,860
Rates	6,869	7,470	7,470	7,540
Supplies and Services	16,261	14,260	17,460	21,330
Lettings	-62,142	-66,930	-66,080	-58,000
Total	81,908	73,505	89,089	99,939
Community Centres				
Employee costs	5,540	5,674	5,730	5,922
Central administration	2,169	2,356	2,441	2,601
Boley Hall	796	2,210	2,210	2,210
Curborough	1,427	2,280	2,280	2,210
Cruck House	0	1,400	1,400	1,420
Darwin Hall	101	1,210	1,244	2,210
Total	10,033	15,130	15,305	16,573
Markets				
Employee costs	45,885	46,991	47,455	49,052
Central administration	13,013	14,134	14,651	15,605
Repair/Maintenance	3,001	2,310	2,310	2,310
Energy	1,543	1,400	1,400	1,400
Rates and Water	20,625	21,240	21,240	21,490
Supplies & Services	51,919	62,680	56,390	54,100
Misc. lettings	-21,002	-30,090	-15,090	-15,000
Friday market income	-43,383	-50,250	-48,250	-48,250
Saturday market income	-55,085	-59,450	-55,450	-57,450
Farmers market income	-5,617	-7,860	-3,500	-2,000
Tuesday market income	-26,622	-31,280	-31,280	-30,280
Total	-18,723	-30,175	-10,124	-9,023

Net Expenditure	ACTUAL 2018/19 £	BUDGET 2019/20 £	ESTIMATE 2019/20 YEAR END £	BUDGET 2020/21 £
Civic				
Employee costs	37,728	44,072	44,508	46,004
Central administration	17,503	18,060	18,720	19,940
Mayor's allowance	4,231	4,650	3,650	3,650
Sheriff's allowance	2,078	2,150	3,150	3,150
Supplies and services	6,039	4,500	4,500	4,280
Events	2,052	6,210	6,210	7,210
Mayor's Banquet	721	700	1,590	1,580
Sheriff's Ride	4,885	5,680	13,110	12,680
Total	75,237	86,022	95,438	98,494
Grant Aid/Partnerships				
Employee costs	4,271	4,374	4,417	4,566
Central administration	7,230	7,852	8,139	8,670
Grants to outside bodies	25,820	32,000	29,284	32,000
Grants for open Churchyards	7,140	7,140	7,150	7,140
Total	44,461	51,366	48,980	52,376
Arts/Tourism/Twinning				
Employee costs	30,818	31,562	31,873	32,945
Central administration	9,398	10,208	10,581	11,271
Arts/Culture/Tourism	2,133	2,430	2,430	3,030
Christmas Lights	22,796	21,840	21,840	22,060
income	-369	-250	-250	-370
Total	61,971	65,790	66,474	68,936
Johnson Birthplace Museum				
Employee costs	68,112	69,755	70,433	72,813
Central administration	11,567	12,564	13,023	13,871
Repair/Maintenance	3,398	3,870	3,870	7,870
Energy	3,288	3,250	3,250	3,350
Rates and Water	511	840	840	670
Supplies and Services	12,444	16,400	16,400	17,970
HLF Match Funding		7,500	7,500	7,500
Promotion	3,274	2,000	2,000	2,000
Grant income	0	0	0	0
Stock for sale	4,964	3,000	3,000	3,000
Sales income	-10,499	-9,820	-9,820	-9,710
Contribution from Birthplace Trust	-9,969	-11,010	-13,880	-11,010
Total	87,090	98,349	96,626	108,324

Net Expenditure	ACTUAL 2018/19 £	BUDGET 2019/20 £	ESTIMATE 2019/20 YEAR END £	BUDGET 2020/21 £
Democratic Services				
Employee costs	55,429	56,766	57,326	59,255
Central administration	33,256	36,120	37,441	39,880
Election costs	17,536	55,000	50,000	20,000
Supplies and Services	0	0	1,134	1,540
Newsletter	4,140	4,140	4,140	4,260
Member allowances/travel etc.	458	300	300	300
Total	110,820	152,326	150,341	125,235
Investment Interest	-2,300	-4,890	-10,220	-22,940
Agency				
Employee costs	2,204	2,256	2,280	2,357
Central administration	1,446	1,570	1,628	1,734
SCC Verge Income	-22,000	-22,000	-22,000	-17,500
Total	-18,350	-18,174	-18,092	-13,409
Total Service Costs	£667,339	£721,247	£756,145	£771,631
Repairs and Renewals				
Employee costs	11,727	12,010	12,128	12,536
Central administration	8,676	9,423	9,767	10,404
Guildhall/Donegal House	55,157	25,500	30,610	130,000
Samuel Johnson Birthplace	1,038	0	0	0
Parks and Footpaths	17,536	23,000	18,890	10,000
Community Centres	2,470	11,000	17,000	30,000
Markets	0	10,000	7,000	0
Total	119,871	90,933	95,395	192,940
Capital Projects/Contribution				
Receipts	-50,000	0	-2,012,975	0
Total	-50,000	0	-2,012,975	0
Community Infrastructure Levy (CIL)				
Expenditure	14,112	0	18,060	0
Receipts	-29,666	0	-22,660	-16,854
Total	-15,554	0	-4,600	-16,854
Johnson Birthplace Charitable Trust				
Grant/Donations	-6,736	-7,730	-10,600	-7,730
Admissions income	-3,233	-3,280	-3,280	-3,280
Funding to LCC	9,969	11,010	13,880	11,010
Total	0	0	0	0
TOTAL	£698,389	£812,180	1,166,035	947,717
PRECEPT	-717,905	-757,180	-757,180	-817,890
Total Precept Requirement	-717,905	-757,180	-757,180	-817,890
TOTAL (To)/From balances	-£19,516	£55,000	-£1,923,215	129,827

Net Expenditure	ACTUAL 2018/19 £	BUDGET 2019/20 £	ESTIMATE 2019/20 YEAR END £	BUDGET 2020/21 £
NOTE-Internal Recharges				
Employee Cost				
Employee costs	450,216	461,075	465,065	481,291
Recharge to Services	-450,216	-461,075	-465,625	-481,291
Total	0	0	0	0
Central Administration				
Employee costs	81,591	83,559	84,384	87,223
Central administration	0	0	0	0
Professional Fees/Audit Fees	4,523	10,250	10,250	14,250
OfficeRates/Water	9,555	9,960	9,960	10,070
Office Energy	5,242	4,770	4,770	4,920
Supplies & Services	26,956	26,580	30,747	27,930
Telephone/Postage	5,711	5,710	5,710	5,760
Subscriptions, Courses/Training	3,417	3,690	3,690	4,590
Insurance	22,445	23,495	24,245	24,650
Office Rent	-14,840	-10,940	-10,940	-5,990
Miscellaneous Receipts	-8	-30	-30	-10
Recharge to Services	-144,592	-157,044	-162,786	-173,933
Total	0	0	0	0
Balances & Reserves	222 7 42		<b>-</b> 40.0-0	
Opening Balance	692,542	706,578	712,058	2,635,273
to/-from reserve	19,516	-55,000	1,923,215	-129,827
Closing Balance	£712,058	£651,578	£2,635,273	£2,505,446
Breakdown of Reserve				
Repairs/Renewals Reserve-Building	353,000	353,000	1,917,580	1,724,640
Repairs/Renewals Reserve-Street Lighting	0	0	0	0
Repairs/Renewals Reserve-Open spaces	0	0	0	0
Rent Deposit Scheme	1,100	450	450	0
Election Reserve	40,000	0	0	20,000
CIL Reserve	15,554	14,037	20,154	37,008
General Revenue Reserves	302,404	284,091	697,088	723,798
Closing Balance	£712,058	£651,578	£2,635,273	£2,505,446
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Total income	1,087,512	1,124,310	1,165,39.0	1,250,241
Total income	-389,223	-312,130	-2,331,425	-302,524
Net Expenditure Precept	698,389 -717,905	812,180 -757,180	-1,166,035 -757,180	944,717 -817,890

## For Council: 27 January 2020 ENCLOSURE 1

## Capital Reserve – Analysis of Funding Requirements – 2021/22 – 2031/32

The City Council owns several listed buildings including the Guildhall, Donegal House and The Samuel Johnson Birthplace Museum in addition to Darwin Hall, Cruck House, Curborough Community Centre, Boley Park Community Hall and the Market Square and associated kitchen/toilet facility.

The City Council maintains some 65 acres of public open space, including the Festival Gardens, Pool Walk, Remembrance Gardens, and the closed Churchyards at St Michael's and St Chad's churches. Included within these areas are three listed buildings; the Friary Clock Tower, the Borrowcop Gazebo, and Chancellor law's Mausoleum. Two of the open space areas are scheduled ancient monuments; these being the Friary remains site and Prince Rupert's Mound.

The City Council also maintains 6,250 metres of footpaths, approximately 150 streetlights,17 bus shelters and various benches and litter bins.

The maintenance of these assets is critical to the provision of appropriate services to the public and to maintain the City Council's assets in good order for the people of the City and its visitors.

#### **Recent Investment**

The City Council has invested in excess of £600,000 over the past few years in repairs and improvements to its buildings, notably to Donegal House and the Guildhall following the acquisition of these properties from Lichfield District Council, and the Grade 1 listed Samuel Johnson Birthplace Museum. Much of this work has been carried out away from the public eye, for example considerable roof repairs, improvements to drainage, upgrades to fire and security alarms and structural work. Some of these projects have however been more visible and very well received, such as the cleaning of the front elevation of the Guildhall and considerable improvements to Guildhall kitchen and toilet facilities as well as the general higher standard of decoration.

The City council's architects carry out Quinquennial inspections (QI) of the City Council's property in order to assist with identifying and prioritising required remedial work and improvements. The understandable focus on the Guildhall, Donegal House and the Birthplace Museum over the past few years, together with limited funds, has led to some of the Council's other buildings, notably its community centres, receiving comparatively less funding for improvement. It is hoped that over the course of the next QI cycle the identified repairs can be carried out in their entirety rather than on the previous piecemeal basis due to competing high priority repairs of recently acquired buildings.

The City Council has also invested a considerable sum in improving its footpaths, replacing LCC owned streetlights with LED alternatives, and carrying out repairs to the balustrade and North wall in the Remembrance Gardens.

The nature of the City Council's buildings and assets is such that once one cycle of repairs has been completed another will no doubt begin, and unanticipated repairs and costs will arise within each cycle. Such work will have more of a 'maintenance' focus as time goes by, allowing work to be completed in a timely manner that guards against the possibility of far more expensive repairs being required at a later date, rather than simply addressing high priority work as has often been the case over the past few years.

A healthy capital fund to allow for these maintenance focused repairs to be completed is essential, not only to preserve the City council's assets but to demonstrate appropriate financial planning and proper use of public funds.

#### Liabilities - 2021/22 - 2031/32

The City Council faces many potential liabilities over the specified period. Approximate allocations for each year are presented in the table below, with further detail given in the itemised table at **APPENDIX A.** 

Members are asked to note that the provisions for the repairs and renewals programme in 2020/21 – including the renovation of the Guildhall main hall - are not included, and that this list is not presented as being exhaustive. Though guideline costs have been provided there are many as yet unknown costs that will become apparent during the identified period.

Allocation figures presented below include the higher of any estimated range of costs provided in the detailed table at Appendix A. Some costs are likely to fall across several financial years but are presented as occurring in one financial year for convenience.

FINANCIAL YEAR	ALLOCATION (£)
2021/22	180,000
2022/23	548,000
2023/24	45,000
2024/25	104,000
2025/26	103,000
2026/27	111,000
2027/28	110,000
2028/29	38,000
2029/30	50,000
2030/31	28,000
2031/32	70,000
TOTAL	£1,387,000

In addition to the figures above it is reasonable to assume that LCC assets not specifically mentioned will require some attention during the specified period. Such assets include (but are not limited to):

- Friary Clock Tower
- Borrowcop Gazebo
- Boswell Statue
- Sarjeantson Fountain
- Friary Remains Portico
- Approx. 150 streetlight columns and associated lights

It is also possible that the City Council will take on additional open space, community buildings and potentially new services during the next 10 years or so and these will carry an ongoing cost.

Given the nature of its property portfolio, the City Council should also retain further monies for unexpected developments and to cover the relatively minor costs not mentioned herein that can cumulatively amount to a significant sum, especially over an extended period.

The capital receipt that the Council has received is unlikely to be repeated and it must therefore be used wisely to protect the City Council's long-term financial position and to improve the services and facilities that it provides to the residents of the City.

The City Council may wish to utilise some of this capital receipt to support local organisations; though the receipt constitutes a considerable sum it does not allow the Council to engage in any degree of profligacy when considering requests for financial support.

# **APPENDIX A**

Financial Year	Location	Item	Cost Estimate	Source
2021/22	Guildhall	Remaining bays to corridor roof to be re-leaded	£15,000	2016 QI Inspection
2021/22	Curborough CC	Rectification of issues identified in 2020 QI	£25,000	Window replacement and roof repairs required as a minimum
2021/22	Guildhall	Updated report on condition of stained-glass window and any repairs	£3,000 assuming further stabilisation required	5 yearly report as per QI recommendation
2021/22	Guildhall	Damp ingress - Guildroom	£5,000	Noted ingress following previous treatment to adjacent wall – extended treatment therefore advisable
2021/22	Guildhall	Repointing, spalled bricks, repair/replace rusting rainwater goods	£7,000	2016 QI
2021/22	Donegal House	Repairs and restoration of Donegal house staircase	£5,000+	2016 QI
2021/22	Boley Park CC	Repairs as identified in 2020 QI, plus known repairs	£50,000+	Entrance/exit doors, main hall flooring and kitchen require replacement as a minimum
2022/23	Darwin Hall CC	Repairs as identified in 2021 QI	£15,000	Based on costs incurred or expected from QI's at other LCC owned property
2022/23	Guildhall and Donegal House	Repairs as identified in scheduled QI inspection	£25,000	Estimate
2022/23	Birthplace Museum	Redevelopment Project	£50,000 - £500,000	Dependent upon external funding bid successes and the extent to which Council wishes to progress if funding is not forthcoming.  Costs unlikely to occur in one financial year but added here for convenience. Rewiring required in 2022.
2022/23	Birthplace Museum	Repairs as identified in scheduled QI	£8,000	Estimate
2023/24	Remembrance Gardens	Pathway/Lighting	£15,000 - £30,000	Existing pathway is poor, a resinbased path as used at the Clock Tower would improve the Gardens, as would the addition of lighting

2023/24	Guildhall	Removal of redundant sanitary fittings and appropriate capping; renovation and redecoration to 'stairwell' area	£15,000	2016 QI
2024/25	Donegal House	Upgrade to top floor kitchen/toilet facilities	£15,000	Estimate
2024/25	City Wide	Replacement bus shelters	£75,000+	City Council owns 17 bus shelters, replacement cost around £6,000 each. Includes possibility of shelters being requested in four additional locations and 50% of existing shelters being replaced over the period. Costs unlikely to occur in one financial year but added here for convenience.
2024/25	Donegal House/SJBM	Update and replacement of IT equipment	£14,000	Based on six year operating life.
2025/26	Cruck House	Repairs identified in scheduled QI inspection	£3,000	Estimate
2025/26	City Wide	LCC pathway maintenance	£30,000 - £100,000	Fund to address high and medium priority cracks, splits and trip hazards on LCC owned pathways. Pool Walk will eventually require resurfacing, and this will come at a considerable cost. Costs unlikely to occur in one financial year but added here for convenience
2026/27	Boley Park CC	Repairs identified in scheduled QI inspection	£5,000	Estimate
2026/27	Guildhall	Replacement boilers and ancillaries	£80,000 - £100,000	Based on 15 year operating life and includes costs of replacement ancillaries that may be spread over a longer/shorter period
2026/27	Curborough CC	Repairs identified in scheduled QI inspection	£6,000	Estimate
2027/28	Darwin Hall	Repairs identified in scheduled QI inspection	£5,000	Estimate
2027/28	Guildhall and Donegal House	Repairs identified in scheduled QI inspection	£15,000	Estimate
2027/28	Market Square		£25,000 - £90,000+	Johnson statue requires semi regular cleaning, possibility of need to repave the Square plus refitting of kitchen/toilet block.

				Costs unlikely to fall in one financial year but added here for convenience
2028/29	Birthplace Museum	Repairs identified in scheduled QI inspection	£8,000	Estimate
2028/29	Closed Churchyards	Expenses incurred in LCC's maintenance of closed churchyards at St Michaels and St Chads	£30,000	Based on considerable activity in 2018-20 and likelihood of need for further work in the following 10-year period. Costs unlikely to occur in one financial year but added here for convenience
2029/30	Guildhall	Replacement lift	£50,000	Based on 20-year operating life
2030/31	Cruck House	Repairs identified in scheduled QI inspection	£3,000	Estimate
2030/31	N/A	Christmas Lights fixtures	£25,000+	Several fixtures will require replacement during the identified period. Costs unlikely to occur in one financial year but added here for convenience
2031/32	Donegal House/SJBM	Update and replacement of IT equipment	£14,000	Based on 6-year operating life
2031/32	Guildhall and Donegal house	Fire alarm upgrades	£15,000 - £20,000	Existing systems will require updating or replacement by 2031/32 due to age related deterioration of the detector heads and improvements in technology/regulation changes
2031/32	Guildhall and Donegal House	Repairs as identified in scheduled QI Inspection	£15,000	Estimate
2031/32	Boley Park CC	Repairs as identified in scheduled QI Inspection	£15,000+	Estimate – kitchen and flooring as replaced in 2021/22 may require overhaul/replacement
2031/32	Curborough CC	Repairs identified in scheduled QI inspection	£6,000	Estimate